## **F-N** Criterion lines



Niels Peter Høj, HOJ Consulting IABSE WC1 Chairman JCSS (Board + fmr. Reporter)



#### F-N curves and F-N criterion lines – what is it?



# What is wrong with Criterion FN-Lines for Judging the Tolerability of Risk?

• Evans, A.W. and Verlander, N.Q. (1997), Risk Analysis, Vol. 17, No. 2



#### Risk Analysis, Vol. 17, No. 2, 1997

What Is Wrong with Criterion FN-Lines for Judging the Tolerability of Risk?

Andrew W. Evans<sup>1</sup> and Neville Q. Verlander<sup>1</sup>

Received June 1996; revised February 21, 199

This paper is concerned with the intellectual framework in which judgments are made about the tolerability of so-called *societal risk*. The current practical approach is based on the position of the FN-curves representing the risks from hazardous systems in relation to relation FN-lines. The objections to FN-oriteria are that they can give unreasonable conclusions and that they are inconsistent. Statistical decision theory suggests an alternative and preferable rule of minimising the expected distuility, that is average harm, from accidents.

KEY WORDS: FN-curves; societal risk; tolerability; expected utility.

#### 1. INTRODUCTION

Engineering systems such as industrial plant or public transport systems inevitably pose some risk of accidents, which may cause death or injury to staff, passengers, or other people, together with damage, disruption, and other costs. The risks may be estimated by a combination of these. After the risks have been estimated, judgments must be made by the managers of the system and by the safety regulatory authority on behalf of society (usually the Health and Safety Executive (HSE) in Britain) as to what further safety measures, if any, are desirable. This latter process is labeled risk appraisal or risk evaluation.

Three general types of quantified criteria are in use for risk appraisal. These are labeled (1) Individual risk criteria, (2) cost-benefit analysis, and (3) societal risk criteria. Individual risk criteria are concerned with the risk to representative or specified individuals, in contrast to the other two criteria, which are concerned with aggregate risk over groups of people. The usual form of individual risk criterion places an upper limit on the tolerable risk of death to individuals as a result of a spec-

<sup>1</sup> Centre for Transport Studies, University of London, Gower Street, London WC1E 6BT, England. ified activity: common upper limits to the tolerable risk of death used in Britain are 1 in 1000 per year for employees and 1 in 10,000 per year for third parties.<sup>10</sup> The rationale for having such limits is that they protect any single individual or group from bearing too large a share of risk, or in other words they promote equity in the distribution of risk. In what follows we shall assume that all individual risk tolerability limits are met, and therefore not consider them further.

There is widespread agreement that individual risk tolerability criteria are not sufficient on their own, because there are many circumstances in which it is sensible to reduce risk, even though no one may be individually at high risk. Therefore it is usual practice to use either or both of cost-benefit analysis (CBA) and societal risk criteria alongside individual risk criteria. Both are concerned with the aggregate risk to groups of people rather than to individuals. CBA starts with given possible safety measures, and compares their costs and benefits in monetary terms. The decision criterion is that a safety measure should be adopted if and only if the benefits exceed the costs. The benefits of safety measures usually include reductions in risk to groups of people, and CBA requires these risk reductions to be valued and summed over all the individuals affected. In contrast to CBA, societal risk criteria do not place values on the costs and benefits of safety measures, but place limits 157

0272-4332/97/0400-0157\$12.50/1 © 1997 Society for Risk Analysis

#### Formulation of the F-N criterion line

- The criterion line can be described by its intersection with the n=1 axis, L and the slope of the line,  $\alpha_{\text{FN}}$  in the double logarithmic representation.
- The steeper the line the more "risk averse" is the attitude. The formula for the acceptance is

 $\log(F) \le \log(L) - \alpha_{FN} \cdot \log(n)$ , for all (F, n)

 With α<sub>FN</sub> = 1, all sets of (F,n) on the line gives the same product (L).

$$\log(F) = \log(L) - \log(n) \Rightarrow \log(F) + \log(n) = \log(L) \Rightarrow$$

 $\log(F \cdot n) = \log(L) \Rightarrow F \cdot n = L$ 

• Hence, a single event represented by a point anywhere on the line has the same inherent risk (R=L).



#### Inherent risk, accepted by the criterion line

 For "single step functions" with a single probability and consequences, things are still looking good: all risk curves, which are just meeting the criterion have exactly the same risk.



#### Inherent risk, accepted by the criterion line

- Another FN-curve ("multi-step-line") is exactly touching the acceptance line in all integer points of N.
- This curve is also just acceptable
- However, the total risk represented by this FN-curve can be calculated to be 0.075.



#### Inherent risk, accepted by the criterion line

- Two systems, which are equally acceptable by use of F-N criterion lines, may differ in risk by a factor 7.5!
- FN-criterion lines do not support decisions based on maximum utility and cannot be recommended as a tool for risk evaluation



## Similar conclusion by Evans

- The paper by Evans and Verlander conclude that
- "There are two objections to the [...] FN-criterion. First, by concentrating on just one extreme feature of a statistical distribution, the [...] criterion ignores other features which are relevant to a decision.
- In this way, the [...] criterion can lead to decisions that appear unreasonable.
- Second, and more seriously, [...] criteria are, in the language of decision theory, incoherent. That is, they give inconsistent preferences, or, when applied in the present context they give inconsistent judgments about tolerability of risk
- Statistical decision theory suggests an alternative and preferable rule of minimizing the expected disutility, that is average harm, from accidents".



### So what about the slope?

- The slope of the FN-criterion line may supposedly be used to model risk aversion:
- The term "*risk aversion*" is often associated with the notion, that
- <u>1 event with 100 fatalities is worse than</u> <u>100 events with each 1 fatality,</u> even though the total risk is the same.

• F-N criterion lines with slopes  $\alpha_{FN}$ :  $\log(F) \le \log(L) - (\alpha_{FN}) \log(n)$ , for all (F, n) It can be discussed, whether this is "rational":

Is the aversion a model for the "indirect consequences" of the events?



### Risk aversion

 Comparison of FN Criterion lines with risk aversion with utility functions used for risk evaluation in terms of cost efficiency:

#### <u>Risk neutral:</u>

 Linear (dis)utility function <u>u(n) = n · K</u>, where K is a weighting of n, the fatalities

#### <u>Risk adverse</u>

- It can be shown that the slope  $\alpha_{FN}$  is equivalent with an exponent in the utility function. Hence: the (dis)utility function is  $\underline{u(n) = n^{\alpha_{FN}} \cdot K = (n \cdot K) \cdot n^{(\alpha_{FN}-1)}}$
- This means that the weighting factor for each fatality is depending on n and  $\alpha_{\text{FN}},$

and that large-consequence accidents are given more weight

• Please note that the weighting can become quite extreme.

Weighting factor on 1 Fat. In Mill CHF (example VOSL = 7 Mill CHF)

		· ·		•
۱		$\alpha_{FN}=1$	α <sub>FN</sub> =2	α <sub>FN</sub> =3
	1	7	7	7
	10	7	70	700
	100	7	700	70'000
	1000	7	7'000	7'000'000

Combined additional disutility of accdent in Mill CHF (= indirect consequences?)

	α <sub>FN</sub> =1	α <sub>FN</sub> =2	α <sub>FN</sub> =3
1			
10			6'930
100		69'300	6'999'300
1000		6'993'000	6'999'993'000

It should be carefully considered if this is really corresponding to the aims of the decision  $\rightarrow \rightarrow$ 

# Slope of criterion line as model for indirect consequences

It is recommended instead to carefully consider the indirect consequences of large accidents and model these consequences

The additional secondary (indirect) disutilities would be 0 for single accidents where individuals are killed alone (n=1).

 $\alpha_{FN}$  = 1: additional secondary (indirect) disutilities would be 0 for all accidents

 $\alpha_{\rm FN}$  = 2: For an accident with 100 fatalities the apparent secondary disutilities would be 69 Billion CHF and for accidents with 1000 fatalities nearly 7 Trillion CHF.

 $\alpha_{FN}$  = 3: the values become even more extreme, For an accident with 1000 person killed the additional secondary disutilities would be 7000 Trillion CHF.

	Combined additional disutility of accident					
	in Mill CHF (= indirect consequences?)					
	$\alpha_{FN}=1$	α <sub>FN</sub> =2	α <sub>FN</sub> =3			
1	0	0	0			
10	0	630	6'930			
100	0	69'300	6'999'300			
1000	0	6'993'000	6'999'993'000			

• For comparison: GNP of all countries in the World of < 100 Trillion CHF/yr

Something <u>is</u> wrong with Criterion FN-Lines for Judging the Tolerability of Risk!

- F-N criterion lines give inconsistent judgments about tolerability of risk
- F-N criterion lines are unsuited for modelling a reasonable risk aversion or indirect consequences





